

## Message Text

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INFO OCT-01 ISO-00 ( ISO ) R

DRAFTED BY AF/S:FGWISNER:NB

APPROVED BY THE SECRETARY

E:MR. ROGERS

S/S-O RMPERITO

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FM SECSTATE WASHDC

TO AMEMBASSY DAR ES SALAAM NIACT IMMEDIATE

INFO AMEMBASSY LUSAKA IMMEDIATE

S E C R E T STATE 239413

NODIS

E.O. 11652:GDS

TAGS: PFOR

SUBJECT: MESSAGE FOR PRESIDENT NYERERE

1. PLEASE PASS THE FOLLOWING MESSAGE TO PRESIDENT NYERERE.
2. "DEAR MR. PRESIDENT: I UNDERSTAND FROM AMBASSADOR SPAIN'S CONVERSATION WITH YOU THAT YOU WILL BE MEETING PRESIDENT KAUNDA VERY SHORTLY TO DISCUSS THE RHODESIAN SITUATION. I ALSO UNDERSTAND THAT PRIME MINISTER CALLAGHAN HAS BEEN IN TOUCH WITH YOU.
3. "THERE ARE SEVERAL POINTS, IN MY JUDGMENT, THAT ALL OF US MUST KEEP IN MIND AS WE CONSIDER WHAT IAN SMITH SAID. FIRST, SMITH'S REMARKS WERE ADDRESSED TO AN AUDIENCE WHICH COULD ONLY RECEIVE THE NEWS WITH A DEEP SENSE OF SHOCK. HE THEREFORE USED LANGUAGE WE WOULD NOT HAVE RECOMMENDED BUT WHICH HAS TO BE UNDERSTOOD. SECOND, THE SALISBURY AUTHORITIES ARE NOW IRREVOCABLY COMMITTED TO MAJORITY RULE

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WITHIN A TWO-YEAR PERIOD. THIRD, THEY ARE ALSO COMMITTED

TO THE PRINCIPLE OF A BLACK MAJORITY INTERIM GOVERNMENT.  
FOURTH, THE SIXTH POINT IN SMITH'S ANNOUNCEMENT--THE  
ECONOMIC PROGRAM--IS A MATTER FOR DISCUSSION WITH THE  
MEMBERS OF AN INTERNATIONAL CONSORTIUM AND NOT A SUBJECT  
ON WHICH THE FRONT LINE PRESIDENTS NEED TAKE A POSITION.  
FIFTH, THE SPECIFICITY OF SMITH'S PROPOSALS ARE DUE IN  
LARGE PART TO OUR PRESSURE. WE FEARED THAT A GENERAL  
PROPOSAL WOULD ONLY ENCOURAGE HIM TO PROCRASTINATE LATER.

4. "WITH RESPECT TO THE SPECIFIC CONCERNS YOU HAVE WITH  
THE SMITH ANNOUNCEMENT, I WOULD LIKE TO SHARE WITH YOU  
MY THOUGHTS.

-- I DO NOT BELIEVE THAT A MEETING TO NEGOTIATE THE  
FORMATION OF AN INTERIM GOVERNMENT NEED TAKE PLACE IN  
SALISBURY OR ANYWHERE ELSE IN RHODESIA. NOR DO I BELIEVE  
THAT IT WOULD BE ADVISABLE TO HOLD SUCH A MEETING IN  
LONDON. WE ARE PREPARED AS YOU AND I DISCUSSED TO BACK  
THE CONVENING OF THE NEGOTIATIONS IN ANY OTHER PLACE  
MUTUALLY CONVENIENT TO ALL THE PARTIES INVOLVED.

-- THERE IS NO POSSIBILITY THAT, UNDER THE PROPOSALS, SMITH  
CAN RUN THE SHOW. INDEED, ONCE THE INTERIM GOVERNMENT IS  
FORMED, THE PRESENT STRUCTURE IN SALISBURY WOULD  
DISAPPEAR.

-- IT SHOULD BE UNDERSTOOD THAT EACH SIDE IN THE NEGOTIA-  
TIONS WILL BE FREE TO NOMINATE ITS COMMUNITY'S REPRESENTA-  
TIVES TO THE COUNCIL OF STATE. EVEN THOUGH THE CHAIRMAN  
OF THE COUNCIL OF STATE WOULD BE EUROPEAN, IT IS OUR  
UNDERSTANDING THAT HE WOULD HAVE TO BE SELECTED WITH  
THE APPROVAL OF THE OTHER MEMBERS. IN SHORT, HIS SELECTION  
COULD ONLY BE BASED ON A CONSENSUS OF THE MEMBERS AT LARGE.

-- THE UNITED STATES WILL PROMOTE NO INDIVIDUAL OR FACTION  
ON THE AFRICAN SIDE. THAT RESPONSIBILITY FALLS TO THE  
RHODESIAN NATIONALISTS AND IN THIS MATTER YOU HAVE AN  
IMPORTANT ROLE TO PLAY.

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5. "I BELIEVE THAT THE OTHER QUESTIONS RAISED BY IAN  
SMITH'S STATEMENT ARE SUBJECT TO NEGOTIATION. IT IS MY  
JUDGMENT, HOWEVER, THAT AN UNGENEROUS RESPONSE TO SMITH'S  
STATEMENT WILL GIVE HIM THE CHANCE WHICH HE MAY WISH TO  
BACK AWAY FROM HIS COMMITMENT. WE MUST AVOID SUCH AN  
EVENTUALITY AT ALL COSTS. THE PROPOSALS WHICH WE ADVANCED  
TO SMITH ARE A DISTILLATION OF THE CONSULTATIONS WE HAD

WITH YOU, THE OTHER FRONT LINE PRESIDENTS AND THE UK.

WE HAVE DONE EVERYTHING POSSIBLE TO BRING MATTERS THIS FAR AND CANNOT BE EXPECTED TO CONTINUE OUR EFFORTS IF THE FRAMEWORK WHICH THE SMITH ANNOUNCEMENT OFFERS DOES NOT LEAD TO NEGOTIATIONS. A BREAKDOWN IN THE SETTLEMENT AT THIS POINT COULD ONLY LEAD TO CONTINUED ESCALATING VIOLENCE, SO A DECISION NOT TO ACCEPT THE OPPORTUNITY NOW OFFERED WOULD BE A SERIOUS ONE. THE OPPORTUNITY NOW PRESENTED WILL NOT RETURN. WHAT IS NEEDED NOW, IN SHORT, IS A POSITIVE RESPONSE WHICH WILL MAINTAIN MOMENTUM. A POSITIVE RESPONSE IS NEEDED FROM THE AFRICAN LEADERS NOW BECAUSE WE RECOGNIZE THAT CONTINUED US PRESSURE MAY BE NECESSARY TO KEEP THE RHODESIANS TO THE EXECUTION OF THE CONDITIONS IN THE PROPOSALS. THIS WE PLEDGE IF THE AFRICAN RESPONSE ENABLES NEGOTIATIONS TO GO FORWARD.

6. "I LOOK FORWARD TO HAVING YOURS AND PRESIDENT KAUNDA AND PRESIDENT KHAMA'S VIEWS. WITH WARM REGARDS, HENRY A. KISSINGER"

7. FOR LUSAKA - IF NYERERE HAS REACHED LUSAKA BEFORE THE MESSAGE IS DELIVERED TO HIM IN DAR, YOU SHOULD TRANSMIT IT. KISSINGER

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## Message Attributes

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